

## Message Text

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ACTION IO-14

INFO OCT-01 AF-10 EUR-12 ISO-00 CIAE-00 DODE-00  
NSAE-00 NSCE-00 SSO-00 ICAE-00 INRE-00 PM-05 H-01  
INR-10 L-03 PA-01 SP-02 SS-15 HA-05 TRSE-00 /079 W  
-----037758 130513Z/12

O 130453Z JUN 78

FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 1974  
AMCONSUL CAPE TOWN IMMEDIATE  
INFO AMEMBASSY BONN IMMEDIATE  
AMEMBASSY DAR ES SALAAM IMMEDIATE  
AMEMBASSY GABORONE IMMEDIATE  
AMEMBASSY LAGOS IMMEDIATE  
AMEMBASSY LIBREVILLE IMMEDIATE  
AMEMBASSY LONDON IMMEDIATE  
AMEMBASSY LUSAKA IMMEDIATE  
AMEMBASSY MAPUTO IMMEDIATE  
AMEMBASSY OTTAWA IMMEDIATE  
AMEMBASSY PARIS IMMEDIATE  
AMEMBASSY PRETORIA IMMEDIATE

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CAPE TOWN FOR EMBASSY

E.O. 11652: GDS  
TAGS: PORG, SF, WA  
SUBJECT: CONTACT GROUP MEETING JUNE 12

REFS: (A) DAR ES SALAAM 2501 (NOTAL),  
(B) MILLER-HELMAN JUNE 12 TELECON

1. CONTACT GROUP MET PM JUNE 12 FOR INITIAL CONSIDERATION  
OF NEXT STEPS ON NAMIBIA IN LIGHT OF OUTCOME OF FRONTLINE  
SUMMIT HELD JUNE 10-11 AND IN VIEW OF OPPORTUNITY THAT  
WESTERN FIVE FOREIGN MINISTERS WILL HAVE TO DISCUSS  
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NAMIBIA WHILE IN PARIS FOR OECD MEETING JUNE 14-15. GROUP  
AGREED TO MEET AGAIN JUNE 13 TO DRAFT A JOINT MEMORANDUM  
OF RECOMMENDATIONS FOR CONSIDERATION OF THE FOREIGN  
MINISTERS. GROUP ALSO AGREED TO RECOMMEND THAT AN  
URGENT APPROACH BE MADE BY THE CAPE TOWN FIVE TO THE SOUTH  
AFRICANS (PREFERABLY TO FOREIGN MINISTER BOTHA) TO PROVIDE  
HIM WITH A REPORT OF THE FRONTLINE SUMMIT AND TO PASS

HIM A COPY OF THE FRONTLINE COMMUNIQUE (SEPTEL). THE GROUP AGREED THAT THE APPROACH SHOULD BE MADE FOR THE FOLLOWING REASONS:

(A) PRESIDENT NYERERE, ON BEHALF OF THE FRONTLINE AND SWAPO, REQUESTED (REF A) THAT THE FIVE INFORM SWAPO OF THE RESULTS OF THE SUMMIT;

(B) INFORMATION ON THE SUMMIT AND THE KNOWLEDGE THAT THE WESTERN FIVE FOREIGN MINISTERS WILL BE DISCUSSING NAMIBIA WHILE IN PARIS MIGHT HELP DELAY EXPECTED SOUTH AFRICAN ANNOUNCEMENT CONCERNING REGISTRATION OF VOTERS;

(C) A READING ON BOTHA'S REACTION TO THE COMMUNIQUE MIGHT BE USEFUL TO THE FIVE FOREIGN MINISTERS IN DETERMINING NEXT STEPS. (NOTE: GROUP DOES NOT PROPOSE THAT CAPE TOWN FIVE SOLICIT ANY SOUTH AFRICAN RESPONSE TO THE INFORMATION PROVIDED. INDEED AMBASSADORS SHOULD BE CAREFUL TO INDICATE THAT THEY WISH ONLY TO KEEP SOUTH AFRICA INFORMED OF DEVELOPMENTS. AT THE SAME TIME WE BELIEVE IT IS EXTREMELY IMPORTANT THAT THE AMBASSADORS PROVIDE THE FIVE FOREIGN MINISTERS WITH A READING OF BOTHA'S REACTION.

2. THE CONTACT GROUP UNDERSTANDS THAT THE WESTERN FIVE  
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FOREIGN MINISTERS HAVE BEEN INVITED BY DE GUIRINGAUD TO MEET FOR A DISCUSSION OF NAMIBIA DURING THE AFTERNOON OF JUNE 14. IN ORDER FOR THE RESULTS OF THE APPROACH TO THE SOUTH AFRICANS TO BE AVAILABLE FOR THE JUNE 14 MEETING, THE APPROACH SHOULD BE MADE ON TUESDAY, JUNE 13.

3. FOLLOWING ARE DRAFT TALKING POINTS, AGREED TO BY CONTACT GROUP JUNE 12 AD REFERENDUM, FOR USE IN APPROACH TO SOUTH AFRICAN GOVERNMENT: BEGIN TALKING POINTS.

IN OUR CONTACTS WITH THE SOUTH AFRICAN GOVERNMENT LAST WEEK, WE DREW ATTENTION TO OUR EXPECTATION THAT THE FRONTLINE STATES WOULD BE MEETING TO DISCUSS THE QUESTION OF NAMIBIA. THAT MEETING, AS YOU PROBABLY KNOW, TOOK PLACE IN LUANDA JUNE 10 AND 11. IT INCLUDED MR. SAM NUJOMA AND OTHER SENIOR REPRESENTATIVES OF SWAPO. YOU MAY HAVE SEEN THE COMMUNIQUE WHICH WAS ISSUED AT ITS CLOSE. (AMBASSADORS SHOULD PROVIDE A COPY.)

PRESIDENT NYERERE, ACTING AS A SPOKESMAN FOR THE FRONTLINE STATES, HAS PROVIDED A BRIEFING TO OUR FIVE GOVERNMENTS ON THE OUTCOME OF THE FRONTLINE SUMMIT AND

WISHED TO HAVE THE RESULTS CONVEYED TO YOU. IN DOING SO, WE WISH TO STRESS THAT WE ARE NOT AT THIS TIME REGISTERING ANY POSITION ON THE PROPOSALS WHICH ARE EMBODIED THEREIN. THE MINISTERS OF THE FIVE WILL BE MEETING IN PARIS ON JUNE 14 TO DISCUSS THE INFORMATION CONVEYED TO THEM BY THE FRONTLINE SUMMIT AND THE BEST MEANS OF PURSUING AN AGREEMENT TO OUR PROPOSAL.

PRESIDENT NYERERE ADVISED US THAT THE FRONTLINE STATES AND SWAPO HAD AGREED THAT ONLY TWO ISSUES REMAINED ON NAMIBIA. THE FIRST WAS THE DESIRE SHARED BY THE FRONTLINE STATES AND SWAPO THAT THE SECURITY COUNCIL,

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INCLUDING THE FIVE, ADOPT A POSITION THAT WALVIS BAY IS AN INTEGRAL PART OF NAMIBIA. (YOU SHOULD COMMENT THAT THE AFRICANS APPARENTLY INTEND THAT THE SECURITY COUNCIL SHOULD ADOPT A POSITION WHICH WILL PROVIDE A BASIS FOR NEGOTIATIONS BETWEEN SOUTH AFRICA AND NAMIBIA. THEY DO NOT APPEAR TO INTEND THAT THIS POSITION SHOULD BE OPERATIVE DURING THE TRANSITIONAL PERIOD.) THE

SECOND ISSUE WAS THE QUESTION OF THE LOCATION IN NAMIBIA OF THE SOUTH AFRICAN RESIDUAL FORCE. THE FRONT-LINE STATES HAD, FOLLOWING THE PROXIMITY TALKS IN NEW YORK, BEEN ADVISING SWAPO TO ACCEPT THE SITES ENVISAGED IN THE FIVE PROPOSAL BECAUSE THEY BELIEVED THAT THE RESIDUAL SOUTH AFRICAN TROOP PRESENCE WOULD BE TEMPORARY AND BE-  
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CAUSE THEY WISHED IT TO BE POLITICALLY ACCPETABLE TO SOUTH AFRICA. HOWEVER, IN THE WAKE OF THE CASSINGA RAID OF MAY 4, NEITHER ANGOLA, ZAMBIA, OR SWAPO FELT THEY COULD HOLD TO THIS LOCATION. AS A RESULT, THE FRONTLINE SUMMIT, AS A WHOLE, CONCLUDED THAT IN THE AFTERMATH OF THE CASSINGA RAID, THE SOUTH AFRICAN FORCE WOULD HAVE TO BE LOCATED IN "ONE OR TWO PLACES SOUTH OF WINDHOEK". PRESIDENT NYERERE CONCLUDED BY STATING THAT IF THESE TWO ISSUES WERE RESOLVED IN THE MANNER PROPOSED, SWAPO AND THE FRONT-LINE STATES WOULD APPROVE THE WESTERN FIVE PROPOSAL.

THE FRONT-LINE PRESIDENTS HAVE EXPRESSED THE HOPE THAT THEIR PROPOSALS WOULD BE ACCEPTABLE AND THAT THE FIVE MIGHT MEET SOON WITH SWAPO, OBTAIN ITS FORMAL AC-CEPTANCE, AND THEN PROCEED TO AN EARLY MEETING OF THE SECURITY COUNCIL FOR IMPLEMENTATION.

WE WISH TO STRESS THAT WE ARE NOT REQUESTING OF YOU ANY FORMAL REACTION TO THE FRONT-LINE SUMMIT PROPOSALS AT THE PRESENT TIME. WE FELT IT IMPORTANT, HOWEVER, THAT YOU BE AWARE OF THE LATEST STEPS TOWARDS OBTAINING AGREEMENT ON THE PROPOSAL. WE WISH TO URGE THAT THE SOUTH AFRICAN GOVERNMENT TAKE NO ACTION OF A NATURE AS TO DISTURB THE EMERGING FRONT-LINE STATE AND SWAPO SUPPORT FOR THE SETTLEMENT.

WE MUST UNDERLINE ONCE AGAIN OUR CONCERN THAT SOUTH AFRICA AVOID ANY UNILATERAL ACTION RELATING TO THE REGISTRATION OF VOTERS IN NAMIBIA OR ANY OTHER STEPS WHICH WOULD ADVERSELY AFFECT OUR EFFORTS TO ACHIEVE AN INTERNATIONALLY ACCEPTABLE SETTLEMENT.  
END TALKING POINTS.

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4. IN THE INTEREST OF EARLY DELIVERY OF THE ABOVE MESSAGE TO THE SOUTH AFRICANS, THE DEPARTMENT HAS CON-

CURRED (REF B) IN THE ABOVE TALKING POINTS. DEPARTMENT  
NOTES THAT IT WOULD, HOWEVER, HAVE PREFERRED THAT THE  
SUBSTANCE OF THE FINAL SENTENCE OF THE TALKING POINTS,  
WHICH HAS BEEN FREQUENTLY REITERATED, NOT BE REPEATED.  
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## Message Attributes

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**Disposition Date:** 20 Mar 2014  
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